Calendar No. 700

99TH CONGRESS H. R. 4952

IN THE SENATE OF THE UNITED STATES

June 24 (legislative day, June 23), 1986 Received; read twice and placed on the calendar

AN ACT

To amend title 18, United States Code, with respect to the interception of certain communications, other forms of surveillance, and for other purposes.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 SECTION 1. SHORT TITLE.
- 4 This Act may be cited as the "Electronic Communica-
- 5 tions Privacy Act of 1986".
- 6 TITLE I—INTERCEPTION OF COMMUNICA-
- 7 TIONS AND RELATED MATTERS
- 8 SEC. 101. FEDERAL PENALTIES FOR THE INTERCEPTION OF
- 9 COMMUNICATIONS.
- 10 (a) Definitions.—(1) Section 2510(1) of title 18,
- 11 United States Code, is amended—

1	(A) by striking out "any communication" and in-
2	serting "any aural transfer" in lieu thereof;
3	(B) by inserting "(including the use of such con-
4	nection in a switching station)" after "reception".
5	(C) by striking out "as a common carrier" and
6	(D) by inserting before the semicolon at the end
7	the following: "or communications affecting interstate
8	or foreign commerce, but such term does not include
9	the radio portion of a cordless telephone communica-
10	tion that is transmitted between the cordless telephone
11	handset and the base unit".
12	(2) Section 2510(2) of title 18, United States Code, is
13	amended by inserting before the semicolon at the end the
14	following: ", but such term does not include any electronic
15	communication".
16	(3) Section 2510(4) of title 18, United States Code, is
17	amended—
18	(A) by inserting "or other" after "aural"; and
19	(B) by inserting ", electronic," after "wire".
20	(4) Section 2510(8) of title 18, United States Code, is
21	amended by striking out "identity of the parties to such com-
22	munication or the existence,".
23	(5) Section 2510 of title 18, United States Code, is

24 amended—

1	(A) by striking out "and" at the end of paragraph
2	(10);
3	(B) by striking out the period at the end of para-
4	graph (11) and inserting a semicolon in lieu thereof;
5	and
6	(C) by adding at the end the following:
7	"(12) 'electronic communication' means any trans-
8	fer of signs, signals, writing, images, sounds, data, or
9	intelligence of any nature transmitted in whole or in
10	part by a wire, radio, electromagnetic, photoelectronic
11	or photooptical system that affects interstate or foreign
12	commerce, but does not include—
13	"(A) the radio portion of a cordless telephone
14	communication that is transmitted between the
15	cordless telephone handset and the base unit;
16	"(B) any wire or oral communication;
17	"(C) any communication made through a
18	tone-only paging device; or
19	"(D) any communication from a tracking
20	device (as defined in section 3117 of this title);
21	"(13) 'user' means any person or entity who-
22	"(A) uses an electronic communication serv-
23	ice; and
24	"(B) is duly authorized by the provider of
25	such service to engage in such use;

1	"(14) 'electronic communications system' means
2	any wire, radio, electromagnetic, photooptical or pho-
3	toelectronic facilities for the transmission of electronic
4	communications, and any computer facilities or related
5	electronic equipment for the electronic storage of such
6	communications;
7	"(15) 'electronic communication service' means
8	any service which provides to users thereof the ability
9	to send or receive wire or electronic communications;
10	"(16) 'readily accessible to the general public'
11	means, with respect to a radio communication, that
12	such communication is not—
13	"(A) scrambled or encrypted;
14	"(B) transmitted using modulation techniques
15	whose essential parameters have been withheld
16	from the public with the intention of preserving
17	the privacy of such communication;
18	"(C) carried on a subcarrier or other signal
19	subsidiary to a radio transmission;
20	"(D) transmitted over a communication
21	system provided by a common carrier, unless the
22	communication is a tone only paging system com-
23	munication; or
24	"(E) transmitted on frequencies allocated
25	under part 25, subpart D, E, or F of part 74, or

1	part 94 of the Rules of the Federal Communica-
2	tions Commission, unless, in the case of a commu-
3	nication transmitted on a frequency allocated
4	under part 74 that is not exclusively allocated to
5	broadcast auxiliary services, the communication is
6	a two-way voice communication by radio;
7	"(17) 'electronic storage' means—
8	"(A) any temporary, intermediate storage of
9	a wire or electronic communication incidental to
10	the electronic transmission thereof; and
11	"(B) any storage of such communication by
12	an electronic communication service for purposes
13	of backup protection of such communication; and
14	"(18) 'aural transfer' means a transfer containing
15	the human voice at any point between and including
16	the point of origin and the point of reception.".
17	(b) EXCEPTIONS WITH RESPECT TO ELECTRONIC
18	COMMUNICATIONS.—
19	(1) Section 2511(2)(d) of title 18, United States Code, is
20	amended by striking out "or for the purpose of committing
21	any other injurious act".
22	(2) Section 2511(2)(f) of title 18, United States Code, is
23	amended—
24	(A) by inserting "or chapter 121" after "this
25	chapter"; and

1	(B) by striking out "by" the second place it ap
2	pears and inserting in lieu thereof ", or foreign intelli-
3	gence activities conducted in accordance with other-
4	wise applicable Federal law involving a foreign elec-
5	tronic communications system, utilizing".
6	(3) Section 2511(2) of title 18, United States Code, is
7	amended by adding at the end the following:
8	"(g) It shall not be unlawful under this chapter or chap-
9	ter 121 of this title for any person—
10	"(i) to intercept or access an electronic communi-
11	cation made through an electronic communication
12	system that is configured so that such electronic com-
13	munication is readily accessible to the general public;
14	"(ii) to intercept any radio communication which
15	is transmitted—
16	"(I) by any station for the use of the general
17	public, or that relates to ships, aircraft, vehicles,
18	or persons in distress;
19	"(II) by any governmental, law enforcement,
20	civil defense, or public safety communications
21	system, including police and fire, readily accessi-
22	ble to the general public;
23	"(III) by a station operating on a frequency
24	assigned to the amateur, citizens band, or general
25	mobile radio services; or

1	"(IV) by any marine or aeronautical commu-
2	nications system;
3	"(iii) to engage in any conduct which—
4	"(I) is prohibited by section 633 of the Com-
5	munications Act of 1934; or
6	"(II) is excepted from the application of sec-
7	tion 705(a) of the Communications Act of 1934
8	by section 705(b) of that Act;
9	"(iv) to intercept any wire or electronic communi-
10	cation the transmission of which is causing harmful in-
11	terference to any lawfully operating station, to the
12	extent necessary to identify the source of such interfer-
13	ence; or
14	"(v) for other users of the same frequency to
15	intercept any radio communication made through a
16	common carrier system that utilizes frequencies moni-
17	tored by individuals engaged in the provision or the use
18	of such system, if such communication is not scrambled
19	encrypted.
20	"(h) It shall not be unlawful under this chapter—
21	"(i) to use a pen register (as that term is defined
22	for the purposes of chapter 206 (relating to pen regis-
23	ters) of this title);
24	"(ii) for a provider of electronic communication
25	service to record the fact that a wire or electronic

1	communication	was	initiated	or	completed	in	order	to)
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- 2 protect such provider, another provider furnishing serv-
- 3 ice toward the completion of the wire or electronic
- 4 communication, or a user of that service, from fraudu-
- 5 lent, unlawful or abusive use of such service; or
- 6 "(iii) to use a device that captures the incoming
- 7 electronic or other impulses which identify the numbers
- 8 of an instrument from which a wire communication
- 9 was transmitted.".
- 10 (c) TECHNICAL AND CONFORMING AMENDMENTS.—(1)
- 11 Chapter 119 of title 18, United States Code, is amended—
- 12 (A) in each of sections 2510(5), 2510(8),
- 13 2510(9)(b), 2510(11), and 2511 through 2519 (except
- 14 sections 2516(1) and 2518(10)), by striking out "wire
- or oral" each place it appears (including in any section
- heading) and inserting "wire, oral, or electronic" in
- lieu thereof; and
- (B) in section 2511(2)(b), by inserting "or elec-
- tronic" after "wire".
- 20 (2) The heading of chapter 119 of title 18, United States
- 21 Code, is amended by inserting "and electronic commu-
- 22 nications" after "wire".
- 23 (3) The item relating to chapter 119 in the table of
- 24 chapters at the beginning of part I of title 18 of the United

1	States Code is amended by inserting "and electronic commu-
2	nications" after "Wire".
3	(4) Section 2510(5)(a) of title 18, United States Code, is
4	amended by striking out "communications common carrier"
5	and inserting "provider of wire or electronic communication
6	service" in lieu thereof.
7	(5) Section 2511(2)(a)(i) of title 18, United States Code,
8	is amended—
9	(A) by striking out "any communication common
10	carrier" and inserting "a provider of wire or electronic
11	communication service" in lieu thereof;
12	(B) by striking out "of the carrier of such commu-
13	nication" and inserting "of the provider of that serv-
14	ice" in lieu thereof; and
15	(C) by striking out ": Provided, That said commu-
16	nication common carriers" and inserting ", except that
17	a provider of wire communication service to the
18	public" in lieu thereof.
19	(6) Section 2511(2)(a)(ii) of title 18, United States Code,
20	is amended—
21	(A) by striking out "communication common carri-
22	ers" and inserting "providers of wire or electronic
23	communication service" in lieu thereof;
24	(B) by striking out "communication common carri-
25	er" each place it appears and inserting "provider of

1	wife of electronic communication service in fleu
2	thereof; and
3	(C) by striking out "if the common carrier" and
4	inserting "if such provider" in lieu thereof.
5	(7) Section 2512(2)(a) of title 18, United States Code, is
6	amended—
7	(A) by striking out "a communications common
8	carrier" the first place it appears and inserting "a pro-
9	vider of wire or electronic communication service" in
10	lieu thereof; and
11	(B) by striking out "a communications common
12	carrier" the second place it appears and inserting
13	"such a provider" in lieu thereof; and
14	(C) by striking out "communications common car-
15	rier's business" and inserting "business of providing
16	that wire or electronic communication service" in lieu
17	thereof.
18	(8) Section 2518(4) of title 18, United States Code, is
19	amended by striking out "communication common carrier"
20	and inserting "provider of electronic communication service"
21	in lieu thereof.
22	(d) Penalties Modification.—(1) Section 2511(1) of
23	title 18, United States Code, is amended by striking out
24	"shall be" and all that follows through "or both" and insert-

- 1 ing in lieu thereof "shall be punished as provided in subsec-
- 2 tion (4)".
- 3 (2) Section 2511 of title 18, United States Code, is
- 4 amended by adding after the material added by section 102
- 5 the following:
- 6 "(4)(a) Except as provided in paragraph (b) of this sub-
- 7 section, whoever violates subsection (1) of this section shall
- 8 be fined under this title or imprisoned not more than five
- 9 years, or both.
- 10 "(b) If the offense is a first offense under paragraph (a)
- 11 of this subsection and is not for a tortious or illegal purpose
- 12 or for purposes of direct or indirect commercial advantage or
- 13 private commercial gain, and the wire or electronic communi-
- 14 cation with respect to which the offense under paragraph (a)
- 15 is a radio communication, then—
- 16 "(i) if the communication is not the radio portion
- of a cellular telephone communication, the offender
- shall be fined under this title or imprisoned not more
- than one year, or both; and
- 20 "(ii) if the communication is the radio portion of a
- cellular telephone communication, the offender shall be
- fined not more than \$500 or imprisoned not more than
- 23 six months, or both.
- 24 "(c) Conduct otherwise an offense under this subsection
- 25 that consists of or relates to the interception of a satellite

- 1 transmission that is not encrypted or scrambled and that is
- 2 transmitted to a broadcasting station for purposes of retrans-
- 3 mission to the general public is not an offense under this
- 4 subsection unless the conduct is for the purposes of direct or
- 5 indirect commercial advantage or private financial gain.".
- 6 (e) EXCLUSIVITY OF REMEDIES WITH RESPECT TO
- 7 ELECTRONIC COMMUNICATIONS.—Section 2518(10) of title
- 8 18, United States Code, is amended by adding at the end the
- 9 following:
- "(c) The remedies and sanctions described in this chap-
- 11 ter with respect to the interception of electronic communica-
- 12 tions are the only judicial remedies and sanctions for noncon-
- 13 stitutional violations of this chapter involving such communi-
- 14 cations.".
- 15 SEC. 102. REQUIREMENTS FOR CERTAIN DISCLOSURES.
- Section 2511 of title 18, United States Code, is
- amended by adding at the end the following:
- 18 "(3)(A) Except as provided in subparagraph (B) of this
- 19 paragraph, a person or entity providing an electronic commu-
- 20 nication service to the public shall not willfully divulge the
- 21 contents of any communication (other than one to such
- 22 person or entity, or an agent thereof) while in transmission
- 23 on that service to any person or entity other than an ad-
- 24 dressee or intended recipient of such communication or an
- 25 agent of such addressee or intended recipient.

1	"(B) A person or entity providing electronic communica-
2	tion service to the public may divulge the contents of any
3	such communication—
4	"(i) as otherwise authorized in section 2511(2)(a)
5	or 2517 of this title;
6	"(ii) with the lawful consent of the originator or
7	any addressee or intended recipient of such communi-
8	cation;
9	"(iii) to a person employed or authorized, or
10	whose facilities are used, to forward such communica-
11	tion to its destination; or
12	"(iv) which were inadvertently obtained by the
13	service provider and which appear to pertain to the
14	commission of a crime, if such divulgence is made to a
15	law enforcement agency.".
16	SEC. 103. RECOVERY OF CIVIL DAMAGES.
17	Section 2520 of title 18, United States Code, is
18	amended to read as follows:
19	"§ 2520. Recovery of civil damages authorized
20	"(a) In General.—Any person whose wire, oral, or
21	electronic communication is intercepted, disclosed, or will-
22	fully used in violation of this chapter may in a civil action
23	recover from the person or entity which engaged in that vio-

24 lation such relief as may be appropriate.

1	"(b) Relief.—In an action under this section, appro-
2	priate relief includes—
3	"(1) such preliminary and other equitable or de-
4	claratory relief as may be appropriate;
5	"(2) damages under subsection (c) and punitive
6	damages in appropriate cases; and
7	"(3) a reasonable attorney's fee and other litiga-
8	tion costs reasonably incurred.
9	"(c) Computation of Damages.—The court may
1 0	assess as damages in an action under this section whichever
11	is the greater of—
12	"(1) the sum of the actual damages suffered by
13	the plaintiff and any profits made by the violator as a
14	result of the violation; or
15	"(2) statutory damages of whichever is the great-
16	er of \$100 a day for each day of violation or \$10,000.
17	"(d) Defense.—A good faith reliance on—
18	"(1) a court warrant or order, a grand jury sub-
19	poena, a legislative authorization, or a statutory
20	authorization;
21	"(2) a request of an investigative or law enforce-
22	ment officer under section 2518(7) of this title; or
23	"(3) a good faith determination that section
24	2511(3) of this title permitted the conduct complained
25	of;

1	is a complete defense against any civil or criminal action
2	brought under this chapter or any other provision of law.
3	"(e) LIMITATION.—A civil action under this section
4	may not be commenced later than two years after the date
5	upon which the claimant first has a reasonable opportunity to
6	discover the violation.".
7	SEC. 104. CERTAIN APPROVALS BY JUSTICE DEPARTMENT
8	OFFICIALS.
9	Section 2516(1) of title 18 of the United States Code is
10	amended by striking out "or any Assistant Attorney Gener-
11	al" and inserting in lieu thereof "any Assistant Attorney
12	General, any acting Assistant Attorney General, or any
13	Deputy Assistant Attorney General in the Criminal
14	Division".
15	SEC. 105. ADDITION OF OFFENSES TO CRIMES FOR WHICH
16	INTERCEPTION IS AUTHORIZED.
17	(a) WIRE AND ORAL INTERCEPTIONS.—Section
18	2516(1) of title 18 of the United States Code is amended—
19	(1) in paragraph (c)—
20	(A) by inserting "section 751 (relating to
21	escape)," after "wagering information),";
22	(B) by striking out "2314" and inserting
23	"2312, 2313, 2314," in lieu thereof;
24	(C) by inserting "the second section 2320
25	(relating to trafficking in certain motor vehicles or

motor vehicle parts), section 1203 (relating to hostage taking), section 1029 (relating to fraud and related activity in connection with access devices), section 3146 (relating to penalty for failure to appear), section 3521(b)(3) (relating to witness relocation and assistance), section 32 (relating to destruction of aircraft or aircraft facilities)," after "stolen property),";

- (D) by inserting "section 1952A (relating to use of interstate commerce facilities in the commission of murder for hire), section 1952B (relating to violent crimes in aid of racketeering activity)," after "1952 (interstate and foreign travel or transportation in aid of racketeering enterprises),"; and
- (E) by inserting ", section 115 (relating to threatening or retaliating against a Federal official), the section in chapter 65 relating to destruction of an energy facility, and section 1341 (relating to mail fraud)," after "section 1963 (violations with respect to racketeer influenced and corrupt organizations)";
- (2) by striking out "or" at the end of paragraph
- (3) by inserting after paragraph (g) the following:

(g);

1	"(h) any felony violation of sections 2511 and
2	2512 (relating to interception and disclosure of certain
3	communications and to certain intercepting devices) of
4	this title;
5	"(i) the location of any fugitive from justice from
6	an offense described in this section; or"; and
7	(4) by redesignating paragraph (h) as paragraph
8	(j).
9	(b) Interception of Electronic Communica-
10	TIONS.—Section 2516 of title 18 of the United States Code
11	is amended by adding at the end the following:
12	"(3) Any attorney for the Government (as such term is
13	defined for the purposes of the Federal Rules of Criminal
14	Procedure) may authorize an application to a Federal judge
15	of competent jurisdiction for, and such judge may grant, in
16	conformity with section 2518 of this title, an order authoriz-
17	ing or approving the interception of electronic communica-
18	tions by an investigative or law enforcement officer having
19	responsibility for the investigation of the offense as to which
20	the application is made, when such interception may provide
21	or has provided evidence of any Federal felony.".
22	SEC. 106. APPLICATIONS, ORDERS, AND IMPLEMENTATION OF
23	ORDERS.
24	(a) PLACE OF AUTHORIZED INTERCEPTION.—Section
25	2518(3) of title 18 of the United States Code is amended by

- 1 inserting "(and outside that jurisdiction but within the United
- 2 States in the case of a mobile interception device authorized
- 3 by a Federal court within such jurisdiction)" after "within
- 4 the territorial jurisdiction of the court in which the judge is
- 5 sitting".
- 6 (b) REIMBURSEMENT FOR ASSISTANCE.—Section
- 7 2518(4) of title 18 of the United States Code is amended by
- 8 striking out "at the prevailing rates" and inserting in lieu
- 9 thereof "for reasonable expenses incurred in providing such
- 10 facilities or assistance".
- 11 (c) COMMENCEMENT OF 30-DAY PERIOD AND POST-
- 12 PONEMENT OF MINIMIZATION.—Section 2518(5) of title 18
- 13 of the United States Code is amended—
- 14 (1) by inserting after the first sentence the follow-
- ing: "Such thirty-day period begins on the earlier of
- the day on which the investigative or law enforcement
- officer first begins to conduct an interception under the
- order or ten days after the order is entered."; and
- 19 (2) by adding at the end the following: "In the
- event the intercepted communication is in a code or
- foreign language, and an expert in that foreign lan-
- guage or code is not reasonably available during the
- interception period, minimization may be accomplished
- as soon as practicable after such interception. An inter-
- ception under this chapter may be conducted in whole

1	or in part by Government personnel, or by an individ-
2	ual operating under a contract with the Government,
3	acting under the supervision of an investigative or
4	law enforcement officer authorized to conduct the
5	interception.".
6	(d) Alternative to Designating Specific Facili-
7	TIES FROM WHICH COMMUNICATIONS ARE TO BE INTER-
8	CEPTED.—(1) Section 2518(1)(b)(ii) of title 18 of the United
9	States Code is amended by inserting "except as provided in
10	subsection (11)," before "a particular description".
11	(2) Section 2518(3)(d) of title 18 of the United States
12	Code is amended by inserting "except as provided in subsec-
13	tion (11)," before "there is".
14	(3) Section 2518 of title 18 of the United States Code is
15	amended by adding at the end the following:
16	"(11) The requirements of subsections (1)(b)(ii) and (3)(d)
17	of this section relating to the specification of the facilities
18	from which, or the place where, the communication is to be
19	intercepted do not apply if—
20	"(i) in the case of an application with respect to
21	the interception of an oral communication—
22	"(I) the application is by a Federal investiga-
23	tive or law enforcement officer and is approved by
24	the Attorney General, the Deputy Attorney Gen-
25	eral, the Associate Attorney General, an Assist-

1	ant Attorney General, or an acting Assistant At
2	torney General;
3	"(II) the application contains a full and com-
4	plete statement as to why such specification is not
5	practical and identifies the person committing the
6	offense and whose communications are to be
7	intercepted; and
8	"(III) the judge finds that such specification
9	is not practical; and
1 0	"(ii) in the case of an application with respect to a
11	wire or electronic communication—
1 2	"(I) the application is by a Federal investiga-
13	tive or law enforcement officer and is approved by
14	the Attorney General, the Deputy Attorney Gen-
15	eral, the Associate Attorney General, an Assist-
16	ant Attorney General, or an acting Assistant At-
17	torney General;
18	"(II) the application identifies the person be-
19	lieved to be committing the offense and whose
20	communications are to be intercepted and the ap-
21	plicant makes a showing of a purpose, on the part
22	of that person, to thwart interception by changing
23	facilities; and
24	"(III) the judge finds that such purpose has
25	been adequately shown.

- 1 "(12) An interception of a communication under an
- 2 order with respect to which the requirements of subsections
- 3 (1)(b)(ii) and (3)(d) of this section do not apply by reason of
- 4 subsection (11) shall not begin until the facilities from which.
- 5 or the place where, the communication is to be intercepted is
- 6 ascertained by the person implementing the interception
- 7 order.".
- 8 (4) Section 2519(1)(b) of title 18, United States Code, is
- 9 amended by inserting "(including whether or not the order
- 10 was an order with respect to which the requirements of sec-
- 11 tions 2518(1)(b)(ii) and 2518(3)(d) of this title did not apply
- 12 by reason of section 2518(11) of this title)" after "applied
- 13 for".
- 14 SEC. 107. INTELLIGENCE ACTIVITIES.
- 15 (a) In General.—Nothing in this Act or the amend-
- 16 ments made by this Act constitutes authority for the conduct
- 17 of any intelligence activity.
- 18 (b) CERTAIN ACTIVITIES UNDER PROCEDURES AP-
- 19 PROVED BY THE ATTORNEY GENERAL.—Nothing in chapter
- 20 119 or chapter 121 of title 18, United States Code, shall
- 21 affect the conduct, by officers or employees of the United
- 22 States Government in accordance with other applicable Fed-
- 23 eral law, under procedures approved by the Attorney Gener-
- 24 al of activities intended to—

1	(1) intercept encrypted or other official communi-
2	cations of United States executive branch entities or
3	United States Government contractors for communica-
4	tions security purposes:

- (2) intercept radio communications transmitted between or among foreign powers or agents of a foreign power as defined by the Foreign Intelligence Surveillance Act of 1978; or
- 9 (3) access an electronic communication system
 10 used exclusively by a foreign power or agent of a for11 eign power as defined by the Foreign Intelligence Sur12 veillance Act of 1978.

13 SEC. 108. MOBILE TRACKING DEVICES.

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- 14 (a) In General.—Chapter 205 of title 18, United 15 States Code, is amended by adding at the end the following:
- 16 "§ 3117. Mobile tracking devices
- "(a) In General.—If a court is empowered to issue a
 warrant or other order for the installation of a mobile tracking device, such order may authorize the use of that device
 within the jurisdiction of the court, and outside that jurisdic-
- "(b) DEFINITION.—As used in this section, the term tracking device' means an electronic or mechanical device which permits the tracking of the movement of a person or object.".

tion if the device is installed in that jurisdiction.

- 1 (b) CLERICAL AMENDMENT.—The table of contents at
- 2 the beginning of chapter 205 of title 18, United States Code,
- 3 is amended by adding at the end the following:

"3117. Mobile tracking devices.".

- 4 SEC. 109. WARNING SUBJECT OF SURVEILLANCE.
- 5 Section 2232 of title 18, United States Code, is
- 6 amended—
- 7 (1) by inserting "(a) Physical Interference
- 8 WITH SEARCH.—" before "Whoever" the first place
- 9 it appears;
- 10 (2) by inserting "(b) Notice of Search.—"
- before "Whoever" the second place it appears; and
- 12 (3) by adding at the end the following:
- 13 "(c) NOTICE OF CERTAIN ELECTRONIC SURVEIL-
- 14 LANCE.—Whoever, having knowledge that a Federal investi-
- 15 gative or law enforcement officer has been authorized or has
- 16 applied for authorization under chapter 119 to intercept a
- 17 wire, oral, or electronic communication, in order to obstruct,
- 18 impede, or prevent such interception, gives notice or at-
- 19 tempts to give notice of the possible interception to any
- 20 person shall be fined under this title or imprisoned not more
- 21 than five years, or both.
- "Whoever, having knowledge that a Federal officer has
- 23 been authorized or has applied for authorization to conduct
- 24 electronic surveillance under the Foreign Intelligence Sur-
- 25 veillance Act (50 U.S.C. 1801, et seq.), in order to obstruct,

- 1 impede, or prevent such activity, gives notice or attempts to
- 2 give notice of the possible activity to any person shall be
- 3 fined under this title or imprisoned not more than five years,
- 4 or both.".
- 5 SEC. 110. INJUNCTIVE REMEDY.
- 6 (a) IN GENERAL.—Chapter 119 of title 18, United
- 7 States Code, is amended by adding at the end the following:
- 8 "§ 2521. Injunction against illegal interception
- 9 "Whenever it shall appear that any person is engaged
- 10 or is about to engage in any act which constitutes or will
- 11 constitute a felony violation of this chapter, the Attorney
- 12 General may initiate a civil action in a district court of the
- 13 United States to enjoin such violation. The court shall pro-
- 14 ceed as soon as practicable to the hearing and determination
- 15 of such an action, and may, at any time before final determi-
- 16 nation, enter such a restraining order or prohibition, or take
- 17 such other action, as is warranted to prevent a continuing
- 18 and substantial injury to the United States or to any person
- 19 or class of persons for whose protection the action is brought.
- 20 A proceeding under this section is governed by the Federal
- 21 Rules of Civil Procedure, except that, if an indictment has
- 22 been returned against the respondent, discovery is governed
- 23 by the Federal Rules of Criminal Procedure.".

	20
1	(b) CLERICAL AMENDMENT.—The table of sections at
2	the beginning of chapter 119 of title 18, United States Code,
3	is amended by adding at the end thereof the following:
	"2521. Injunction against illegal interception.".
4	SEC. 111. EFFECTIVE DATE.
5	(a) In General.—Except as provided in subsection (b),
6	this title and the amendments made by this title shall take
7	effect 90 days after the date of the enactment of this Act and
8	shall, in the case of conduct pursuant to a court order or
9	extension, apply only with respect to court orders or exten-
10	sions made after this title takes effect.
11	(b) Special Rule for State Authorizations of
12	Interceptions.—Any interception pursuant to section
13	2516(2) of title 18 of the United States Code which would be
14	valid and lawful without regard to the amendments made by
15	this title shall be valid and lawful notwithstanding such
16	amendments if such interception occurs during the period be-
17	ginning on the date such amendments take effect and ending
18	on the earlier of—
19	(1) the day before the date of the taking effect of
20	State law conforming the applicable State statute with
21	chapter 119 of title 18, United States Code, as so
22	amended; or

(2) the date two years after the date of the enact-

ment of this Act.

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1 TITLE II—STORED WIRE AND ELECTRONIC

2 COMMUNICATIONS AND TRANSACTION-

3 AL RECORDS ACCESS

- 4 SEC. 201. TITLE 18 AMENDMENT.
- 5 Title 18, United States Code, is amended by inserting
- 6 after chapter 119 the following:
- 7 "CHAPTER 121—STORED WIRE AND ELECTRONIC
- 8 COMMUNICATIONS AND TRANSACTIONAL
- 9 RECORDS ACCESS

10 "§ 2701. Unlawful access to stored communications

- "(a) Offense.—Except as provided in subsection (c) of
- 12 this section whoever—
- 13 "(1) intentionally accesses without authorization a
- 14 facility through which an electronic communication
- service is provided; or
- 16 "(2) intentionally exceeds an authorization to
- 17 access that facility;
- 18 and thereby obtains, alters, or prevents authorized access to
- 19 a wire or electronic communication while it is in electronic

[&]quot;Sec.

[&]quot;2701. Unlawful access to stored communications.

[&]quot;2702. Disclosure of contents.

[&]quot;2703. Requirements for governmental access.

[&]quot;2704. Backup preservation.

[&]quot;2705. Delayed notice.

[&]quot;2706. Cost reimbursement.

[&]quot;2707. Civil action.

[&]quot;2708. Exclusivity of remedies.

[&]quot;2709. Counterintelligence access to telephone toll and transactional records.

[&]quot;2710. Definitions.

1	storage in such system shall be punished as provided in sub-
2	section (b) of this section.
3	"(b) Punishment.—The punishment for an offense
4	under subsection (a) of this section is—
5	"(1) if the offense is committed for purposes of
6	commercial advantage, malicious destruction or
7	damage, or private commercial gain—
8	"(A) a fine of not more than \$250,000 or
9	imprisonment for not more than one year, or both,
10	in the case of a first offense under this subpara-
11	graph; and
12	"(B) a fine under this title or imprisonment
13	for not more than two years, or both, for any sub-
14	sequent offense under this subparagraph; and
15	"(2) a fine of not more than \$5,000 or imprison-
16	ment for not more than six months, or both, in any
17	other case.
18	"(c) Exceptions.—Subsection (a) of this section does
19	not apply with respect to conduct authorized—
20	"(1) by the person or entity providing a wire or
21	electronic communications service;
22	"(2) by a user of that service with respect to a
23	communication of or intended for that user; or
24	"(3) in section 2703 or 2704 of this title.

1 "§ 2702. Disclosure of contents

2	"(a) Prohibitions.—Except as provided in subsection
3	(b)—
4	"(1) a person or entity providing an electronic
5	communication service to the public shall not knowing-
6	ly divulge to any person or entity the contents of a
7	communication while in electronic storage by that serv-
8	ice; and
9	"(2) a person or entity providing remote comput-
10	ing service to the public shall not knowingly divulge to
11	any person or entity the contents of any communica-
12	tion which is carried or maintained on that service—
13	"(A) on behalf of, and received by means of
14	electronic transmission from (or created by means
15	of computer processing of communications re-
16	ceived by means of electronic transmission from),
17	a subscriber or customer of such service; and
18	"(B) solely for the purpose of providing stor-
19	age or computer processing services to such sub-
20	scriber or customer, if the provider is not author-
21	ized to access the contents of any such communi-
22	cations for purposes of providing any services
23	other than storage or computer processing.
24	"(b) EXCEPTIONS.—A person or entity may divulge the
25	contents of a communication—

1	"(1) to an addressee or intended recipient of such
2	communication or an agent of such addressee or in-
3	tended recipient;
4	"(2) as otherwise authorized in section 2516,
5	2511(2)(a), or 2703 of this title;
6	"(3) with the lawful consent of the originator or
7	an addressee or intended recipient of such communica-
8	tion, or the subscriber in the case of remote computing
9	service;
10	"(4) to a person employed or authorized or whose
11	facilities are used to forward such communication to its
12	destination;
13	"(5) as may be necessarily incident to the rendi-
14	tion of the service or to the protection of the rights or
15	property of the provider of that service; or
16	"(6) to a law enforcement agency, if such con-
17	tents—
18	"(A) were inadvertently obtained by the
19	service provider; and
20	"(B) appear to pertain to the commission of
21	a crime.
22	"§ 2703. Requirements for governmental access
23	"(a) Contents of Electronic Communications in
24	ELECTRONIC STORAGE.—A governmental entity may re-
25	quire the disclosure by a provider of electronic communica-

- 1 tion service of the contents of a non-voice wire communica-
- 2 tion or an electronic communication, that is in electronic stor-
- 3 age in an electronic communications system for 180 days or
- 4 less, only pursuant to a warrant issued under the Federal
- 5 Rules of Criminal Procedure or equivalent State warrant. A
- 6 governmental entity may require the disclosure by a provider
- 7 of electronic communications services of the contents of an
- 8 electronic communication that has been in electronic storage
- 9 in an electronic communications system for more than 180
- 10 days by the means available under subsection (b) of this
- 11 section.
- 12 "(b) CONTENTS OF ELECTRONIC COMMUNICATIONS IN
- 13 A REMOTE COMPUTING SERVICE.—(1) A governmental
- 14 entity may require a provider of remote computing service to
- 15 disclose the contents of any electronic communication to
- 16 which this paragraph is made applicable by paragraph (2) of
- 17 this subsection—
- 18 "(A) without required notice to the subscriber or
- customer, if the governmental entity obtains a warrant
- issued under the Federal Rules of Criminal Procedure
- 21 or equivalent State warrant; or
- 22 "(B) with prior notice from the governmental
- entity to the subscriber or customer if the governmen-
- tal entity—

1	"(i) uses an administrative subpoena author-
2	ized by a Federal or State statute or a Federal or
3	State grand jury subpoena; or
4	"(ii) obtains a court order for such disclosure
5	under subsection (d) of this section;
6	except that delayed notice may be given pursuant to
7	section 2705 of this title.
8	"(2) Paragraph (1) is applicable with respect to any
9	electronic communication that is held or maintained on that
10	service—
11	"(A) on behalf of, and received by means of elec-
12	tronic transmission from (or created by means of com-
13	puter processing of communications received by means
14	of electronic transmission from), a subscriber or cus-
15	tomer of such remote computing service; and
16	"(B) solely for the purpose of providing storage or
17	computer processing services to such subscriber or cus-
18	tomer, if the provider is not authorized to access the
19	contents of any such communications for purposes of
20	providing any services other than storage or computer
21	processing.
22	"(c) RECORDS CONCERNING ELECTRONIC COMMUNI-
23	CATIONS SERVICE OR REMOTE COMPUTING SERVICE.—A
24	governmental entity may require a provider of electronic
25	communications service or remote computing service to dis-

- 1 close a record or other information pertaining to a subscriber
- 2 to or customer of such service (not including the contents of
- 3 communications covered by subsection (a) or (b) of this sec-
- 4 tion) without required notice to the subscriber or customer if
- 5 the governmental entity—
- 6 "(1) uses an administrative subpoena authorized
- by a Federal or State statute, or a Federal or State
- 8 grand jury subpoena;
- 9 "(2) obtains a warrant issued under the Federal
- 10 Rules of Criminal Procedure or equivalent State war-
- 11 rant; or
- 12 "(3) obtains a court order for such disclosure
- under subsection (d) of this section.
- 14 "(d) REQUIREMENTS FOR COURT ORDER.—A court
- 15 order for disclosure under subsection (b) or (c) of this section
- shall issue only if the governmental entity shows that there is
- 17 reason to believe the contents of a wire or electronic commu-
- 18 nication, or the records or other information sought, are rele-
- 19 vant to a legitimate law enforcement inquiry. In the case of a
- 20 State governmental authority, such a court order shall not
- 21 issue if prohibited by the law of such State.
- 22 "\$ 2704. Backup preservation
- 23 "(a) BACKUP PRESERVATION.—(1) A governmental
- 24 entity acting under section 2703(b)(2) may include in its sub-
- 25 poena or court order a requirement that the service provider

- 1 to whom the request is directed create a backup copy of the
- 2 contents of the electronic communications sought in order to
- 3 preserve those communications. Without notifying the sub-
- 4 scriber or customer of such subpoena or court order, such
- 5 service provider shall create such backup copy as soon as
- 6 practicable consistent with its regular business practices and
- 7 shall confirm to the governmental entity that such backup
- 8 copy has been made. Such backup copy shall be created
- 9 within two business days after receipt by the service provider
- 10 of the subpoena or court order.
- 11 "(2) Notice to the subscriber or customer shall be made
- 12 by the governmental entity within three days after receipt of
- 13 such confirmation, unless such notice is delayed pursuant to
- 14 section 2705(a).
- 15 "(3) The service provider shall not destroy such backup
- 16 copy until the later of-
- 17 "(A) the delivery of the information; or
- 18 "(B) the resolution of any proceedings (including
- 19 appeals of any proceeding) concerning the govern-
- 20 ment's subpoena or court order.
- 21 "(4) The service provider shall release such backup copy
- 22 to the requesting governmental entity no sooner than 14 days
- 23 after the governmental entity's notice to the subscriber or
- 24 customer if such service provider—

1	"(A) has not received notice from the subscriber
2	or customer that the subscriber or customer has chal-
3	lenged the governmental entity's request; and

- 4 "(B) has not initiated proceedings to challenge the 5 request of the governmental entity.
- "(5) A governmental entity may seek to require the creation of a backup copy under subsection (a)(1) of this section if in its sole discretion such entity determines that there is reason to believe that notification under section 2703 of this title of the existence of the subpoena or court order may result in destruction of or tampering with evidence. This determination is not subject to challenge by the subscriber or customer or service provider.
- "(b) Customer Challenges.—(1) Within 14 days
 15 after notice by the governmental entity to the subscriber or
 16 customer under subsection (a)(2) of this section, such sub17 scriber or customer may file a motion to quash such subpoena
 18 or vacate such court order, with copies served upon the gov19 ernmental entity and with written notice of such challenge to
 20 the service provider. A motion to vacate a court order shall
 21 be filed in the court which issued such order. A motion to
 22 quash a subpoena shall be filed in the appropriate United
 23 States district court or State court. Such motion or applica24 tion shall contain an affidavit or sworn statement—.

"(A) stating that the applicant is a customer or 1 subscriber to the service from which the contents of 2 electronic communications maintained for him have 3 been sought; and

"(B) stating the applicant's reasons for believing that the records sought are not relevant to a legitimate law enforcement inquiry or that there has not been substantial compliance with the provisions of this chapter in some other respect.

"(2) Service shall be made under this section upon a 10 governmental entity by delivering or mailing by registered or 11 12 certified mail a copy of the papers to the person, office, or department specified in the notice which the customer has 13 received pursuant to this chapter. For the purposes of this 14 section, the term 'delivery' has the meaning given that term 15 in the Federal Rules of Civil Procedure. 16

17 "(3) If the court finds that the customer has complied with paragraphs (1) and (2) of this subsection, the court shall 18 order the governmental entity to file a sworn response, which 19 20 may be filed in camera if the governmental entity includes in its response the reasons which make in camera review appro-21 priate. If the court is unable to determine the motion or ap-22 plication on the basis of the parties' initial allegations and 23 response, the court may conduct such additional proceedings 24 as it deems appropriate. All such proceedings shall be com-25

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- 1 pleted and the motion or application decided as soon as prac-
- 2 ticable after the filing of the governmental entity's response.
- 3 "(4) If the court finds that the applicant is not the sub-
- 4 scriber or customer for whom the communications sought by
- 5 the governmental entity are maintained, or that there is a
- 6 reason to believe that the law enforcement inquiry is legiti-
- 7 mate and that the communications sought are relevant to
- 8 that inquiry, it shall deny the motion or application and order
- 9 such process enforced. If the court finds that the applicant is
- 10 the subscriber or customer for whom the communications
- 11 sought by the governmental entity are maintained, and that
- 12 there is not a reason to believe that the communications
- 13 sought are relevant to a legitimate law enforcement inquiry,
- 14 or that there has not been substantial compliance with the
- 15 provisions of this chapter, it shall order the process quashed.
- 16 "(5) A court order denying a motion or application
- 17 under this section shall not be deemed a final order and no
- 18 interlocutory appeal may be taken therefrom by the
- 19 customer.

20 "§ 2705. Delayed notice

- 21 "(a) DELAY OF NOTIFICATION.—(1) A governmental
- 22 entity acting under section 2703(b) of this title may—
- 23 "(A) where a court order is sought, include in the
- 24 application a request, which the court shall grant, for
- an order delaying the notification required under sec-

1	tion 2703(b) of this title for a period not to exceed 90
2	days; if the court determines that there is reason to be-
3	lieve that notification of the existence of the court
4	order may have an adverse result described in para-
5	graph (2) of this subsection; or
6	"(B) where an administrative subpoena authorized
7	by a Federal or State statute or a Federal or State
8	grand jury subpoena is obtained, delay the notification
9	required under section 2703(b) of this title for a period
10	not to exceed 90 days upon the execution of a written
11	certification of a supervisory official that there is
12	reason to believe that notification of the existence of
13	the subpoena may have an adverse result described in
14	paragraph (2) of this subsection.
15	"(2) An adverse result for the purposes of paragraph (1)
16	of this subsection is—
17	"(A) endangering the life or physical safety of an
18	individual;
19	"(B) flight from prosecution;
20	"(C) destruction of or tampering with evidence;
21	"(D) intimidation of potential witnesses; or
22	"(E) otherwise seriously jeopardizing an investiga-
23	tion or unduly delaying a trial.
24	"(3) The governmental entity shall maintain a true copy
25	of certification under paragraph (1)(B).

1	"(4) Extensions of the delay of notification provided in
2	section 2703 of up to 90 days each may be granted by the
3	court upon application, or by certification by a governmental
4	entity, but only in accordance with subsection (b) or (c) of this
5	section.
6	"(5) Upon expiration of the period of delay of notifica-
7	tion under paragraph (1) or (4) of this subsection, the govern-
8	mental entity shall serve upon, or deliver by registered or
9	first class mail to, the customer or subscriber a copy of the
10	process or request together with notice that-
11	"(A) states with reasonable specificity the nature
12	of the law enforcement inquiry; and
13	"(B) informs such customer or subscriber—
14	"(i) that information maintained for such cus-
1 5	tomer or subscriber by the service provider named
16	in such process or request was supplied to or re-
17	quested by that governmental authority and the
18	date on which the supplying or request took
19	place;
20	"(ii) that notification of such customer or
21	subscriber was delayed;
22	"(iii) what governmental entity or court
23	made the certification or determination pursuant
24	to which that delay was made; and

1	"(iv)	which	provision	of	this	chapter	allowed
2	such delay	7.					

- "(6) As used in this subsection, the term 'supervisory official' means the investigative agent in charge or assistant investigative agent in charge or an equivalent of an investigating agency's headquarters or regional office, or the chief prosecuting attorney or the first assistant prosecuting attorney or an equivalent of a prosecuting attorney's headquarters or regional office.
- "(b) Preclusion of Notice to Subject of Gov-10 ERNMENTAL ACCESS.—A governmental entity acting under 11 12 section 2703, when it is not required to notify the subscriber or customer under section 2703(b)(1), or to the extent that it 13 may delay such notice pursuant to subsection (a) of this section, may apply to a court for an order commanding a provid-15 er of electronic communications service or remote computing 16 service to whom a warrant, subpoena, or court order is di-17 rected, for such period as the court deems appropriate, not to 18 notify any other person of the existence of the warrant, sub-19 poena, or court order. The court shall enter such an order if 20 it determines that there is reason to believe that notification 21 of the existence of the warrant, subpoena, or court order will 22 result in-23
- "(1) endangering the life or physical safety of an individual;

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1	"(2) flight from prosecution;
2	"(3) destruction of or tampering with evidence;
3	"(4) intimidation of potential witnesses; or
4	"(5) otherwise seriously jeopardizing an investiga-
5	tion or unduly delaying a trial.
6	"§ 2706. Cost reimbursement
7	"(a) PAYMENT.—Except as otherwise provided in sub-
8	section (c), a governmental entity obtaining the contents of
9	communications, records, or other information under section
10	2702, 2703, or 2704 of this title shall pay to the person or
11	entity assembling or providing such information a fee for re-
12	imbursement for such costs as are reasonably necessary and
13	which have been directly incurred in searching for, assem-
14	bling, reproducing, or otherwise providing such information.
15	Such reimbursable costs shall include any costs due to neces-
16	sary disruption of normal operations of any electronic com-
17	munication service or remote computing service in which
18	such information may be stored.
19	"(b) AMOUNT.—The amount of the fee provided by sub-
2 0	section (a) shall be as mutually agreed by the governmental
21	entity and the person or entity providing the information, or,
22	in the absence of agreement, shall be as determined by the

23 court which issued the order for production of such informa-

24 tion (or the court before which a criminal prosecution relating

- 1 to such information would be brought, if no court order was
- 2 issued for production of the information).
- 3 "(c) The requirement of subsection (a) of this section
- 4 does not apply with respect to records or other information
- 5 maintained by a communications common carrier that relate
- 6 to telephone toll records and telephone listings obtained
- 7 under section 2703 of this title. The court may, however,
- 8 order a payment as described in subsection (a) if the court
- 9 determines the information required is unusually voluminous
- 10 in nature or otherwise caused an undue burden on the
- 11 provider.
- 12 "§ 2707. Civil action
- 13 "(a) CAUSE OF ACTION.—Any provider of electronic
- 14 communication service, subscriber, or customer aggrieved by
- 15 any violation of this chapter in which the conduct constitut-
- 16 ing the violation is engaged in with a knowing or intentional
- 17 state of mind may, in a civil action, recover from the person
- 18 or entity which engaged in that violation such relief as may
- 19 be appropriate.
- 20 "(b) Relief.—In a civil action under this section, ap-
- 21 propriate relief includes—
- 22 "(1) such preliminary and other equitable or de-
- claratory relief as may be appropriate;
- 24 "(2) damages under subsection (c); and

1	"(3) a reasonable attorney's fee and other litiga-
2	tion costs reasonably incurred.
3	"(c) DAMAGES.—The court may assess as damages in a
4	civil action under this section the sum of the actual damages
5	suffered by the plaintiff and any profits made by the violator
6	as a result of the violation, but in no case shall a person
7	entitled to recover receive less than the sum of \$1,000.
8	"(d) Defense.—A good faith reliance on—
9	"(1) a court warrant or order, a grand jury sub-
10	poena, a legislative authorization, or a statutory
11	authorization;
12	"(2) a request of an investigative or law enforce-
13	ment officer under section 2518(7) of this title; or
14	"(3) a good faith determination that section
15	2511(3) of this title permitted the conduct complained
16	of;
17	is a complete defense to any civil or criminal action brought
18	under this chapter or any other law.
19	"(e) LIMITATION.—A civil action under this section
20	may not be commenced later than two years after the date
21	upon which the claimant first discovered or had a reasonable
22	opportunity to discover the violation.

1	"§ 2708.	Exclusivity	of	remedies

- 3 are the only judicial remedies and sanctions for nonconstitu-
- 4 tional violations of this chapter.
- 5 "§ 2709. Counterintelligence access to telephone toll and
- 6 transactional records
- 7 "(a) DUTY TO PROVIDE.—A Communications common
- 8 carrier or an electronic communication service provider shall
- 9 comply with a request made for telephone subscriber informa-
- 10 tion and toll billing records information, or electronic commu-
- 11 nication transactional records made by the Director of the
- 12 Federal Bureau of Investigation under subsection (b) of this
- 13 section.
- 14 "(b) REQUIRED CERTIFICATION.—The Director of the
- 15 Federal Bureau of Investigation (or an individual within the
- 16 Federal Bureau of Investigation designated for this purpose
- 17 by the Director) may request any such information and
- 18 records if the Director (or the Director's designee) certifies in
- 19 writing to the carrier or provider to which the request is
- 20 made that—
- 21 "(1) the information sought is relevant to an au-
- thorized foreign counterintelligence investigation; and
- 23 "(2) there are specific and articulable facts giving
- reason to believe that the person or entity to whom the
- 25 information sought pertains is a foreign power or an
- agent of a foreign power as defined in section 101 of

- the Foreign Intelligence Surveillance Act of 1978 (50
- 2 U.S.C. 1801).
- 3 "(c) Prohibition of Certain Disclosure.—No
- 4 communications common carrier or service provider, or offi-
- 5 cer, employee, or agent thereof, shall disclose to any person
- 6 that the Federal Bureau of Investigation has sought or ob-
- 7 tained access to information or records under this section.
- 8 "(d) DISSEMINATION BY BUREAU.—The Federal
- 9 Bureau of Investigation may disseminate information and
- 10 records obtained under this section only as provided in guide-
- 11 lines approved by the Attorney General for foreign intelli-
- 12 gence collection and foreign counterintelligence investiga-
- 13 tions conducted by the Federal Bureau of Investigation, and,
- 14 with respect to dissemination to an agency of the United
- 15 States, only if such information is clearly relevant to the au-
- 16 thorized responsibilities of such agency.
- 17 "(e) REQUIREMENT THAT CERTAIN CONGRESSIONAL
- 18 Bodies be Informed.—On a semiannual basis the Director
- 19 of the Federal Bureau of Investigation shall fully inform the
- 20 Permanent Select Committee on Intelligence of the House of
- 21 Representatives and the Select Committee on Intelligence of
- 22 the Senate concerning all requests made under subsection (b)
- 23 of this section.
- 24 "§ 2710. Definitions for chapter
- 25 "As used in this chapter—

1	"(1) the terms defined in section 2510 of this title
2	have, respectively, the definitions given such terms in
3	that section; and
4	"(2) the term 'remote computing service' means
5	the provision to the public of computer storage or proc-
6	essing services by means of an electronic communica-
7	tions system.".
8	(b) CLERICAL AMENDMENT.—The table of chapters at
9	the beginning of part I of title 18, United States Code, is
10	amended by adding at the end the following:
	"121. Stored Wire and Electronic Communications and Transac- tional Records Access
11	SEC. 202. EFFECTIVE DATE.
12	This title and the amendments made by this title shall
13	take effect 90 days after the date of the enactment of this Act
14	and shall, in the case of conduct pursuant to a court order or
15	extension, apply only with respect to court orders or exten-
16	sions made after this title takes effect.
17	TITLE III—PEN REGISTERS
18	SEC. 301. TITLE 18 AMENDMENT.
19	(a) In General.—Title 18 of the United States Code
20	is amended by inserting after chapter 205 the following new
21	chapter:
22	"CHAPTER 206—PEN REGISTERS

[&]quot;Sec.

[&]quot;3121. General prohibition on pen register use; exception.

[&]quot;3122. Application for an order for a pen register.

[&]quot;3123. Issuance of an order for a pen register.

1 "§ 3121. General prohibition on pen register use; exception

- 2 "(a) In General.—Except as provided in this section,
- 3 no person may install or use a pen register without first ob-
- 4 taining a court order under section 3123 of this title or under
- 5 the Foreign Intelligence Surveillance Act of 1978 (50 U.S.C.
- 6 1801 et seq.).
- 7 "(b) EXCEPTION.—The prohibition of subsection (a)
- 8 does not apply with respect to the use of a pen register by a
- 9 provider of electronic or wire communication service—
- 10 "(1) relating to the operation, maintenance, and
- 11 testing of a wire or electronic communication service
- or to the protection of the rights or property of such
- provider, or to the protection of users of that service
- from abuse of service or unlawful use of service; or
- 15 "(2) to record the fact that a wire or electronic
- communication was initiated or completed in order to
- protect such provider, another provider furnishing serv-
- ice toward the completion of the wire communication,
- or a user of that service, from fraudulent, unlawful or
- abusive use of service, or with the consent or the user
- 21 of that service.
- 22 "(c) PENALTY.—Whoever knowingly violates subsec-
- 23 tion (a) shall be fined under this title or imprisoned not more
- 24 than one year, or both.

[&]quot;3124. Assistance in installation and use of a pen register.

[&]quot;3125. Reports concerning pen registers.

[&]quot;3126. Definitions for chapter.

1	"§ 3122.	Application	for an	order	for	a	pen	register
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- 2 "(a) APPLICATION.—(1) An attorney for the Govern-
- 3 ment may make application for an order or an extension of an
- 4 order under section 3123 of this title authorizing or approv-
- 5 ing the installation and use of a pen register under this chap-
- 6 ter, in writing under oath or equivalent affirmation, to a court
- 7 of competent jurisdiction.
- 8 "(2) Unless prohibited by State law, a State investiga-
- 9 tive or law enforcement officer may make application for an
- 10 order or an extension of an order under section 3123 of this
- 11 title authorizing or approving the installation and use of a
- 12 pen register under this chapter, in writing under oath or
- 13 equivalent affirmation, to a court of competent jurisdiction of
- 14 such State.
- 15 "(b) CONTENTS OF APPLICATION.—An application
- 16 under subsection (a) of this section shall include—
- "(1) the identity of the attorney for the Govern-
- ment or the State law enforcement or investigative of-
- ficer making the application and the identity of the law
- 20 enforcement agency conducting the investigation; and
- 21 "(2) a certification by the applicant that the infor-
- 22 mation likely to be obtained is relevant to an ongoing
- criminal investigation being conducted by that agency.
- 24 "§ 3123. Issuance of an order for a pen register
- 25 "(a) In GENERAL.—Upon an application made under
- 26 section 3122 of this title, the court shall enter an ex parte

1	order authorizing the installation and use of a pen register
2	within the jurisdiction of the court if the court finds that the
3	attorney for the government or the State law enforcement or
4	investigative officer has certified to the court that the infor-
5	mation likely to be obtained by such installation and use is
6	relevant to an ongoing criminal investigation.
7	"(b) CONTENTS OF ORDER.—An order issued under
8	this section—
9	"(1) shall specify—
10	"(A) the identity, if known, of the person to
11	whom is leased or in whose name is listed the
12	telephone line to which the pen register is to be
13	attached;
14	"(B) the identity, if known, of the person
15	who is the subject of the criminal investigation;
16	"(C) the number and, if known, physical lo-
17	cation of the telephone line to which the pen reg-
18	ister is to be attached; and
19	"(D) a statement of the offense to which the
2 0	information likely to be obtained by the pen regis-
21	ter relates; and
22	"(2) shall direct, upon the request of the appli-
23	cant, the furnishing of information, facilities, and tech-
24	nical assistance necessary to accomplish the installation
25	of the pen register under section 3124 of this title.

T	(c) Time Teriod and Extensions.—(1) An order
2	issued under this section shall authorize the installation and
3	use of a pen register for a period not to exceed 60 days.
4	"(2) Extensions of such an order may be granted, but
5	only upon an application for an order under section 3122 of
6	this title and upon the judicial finding required by subsection
7	(a) of this section. The period of extension shall be for a
8	period not to exceed 60 days.
9	"(d) Nondisclosure of Existence of Pen Regis-
10	TER.—An order authorizing or approving the installation and
11	use of a pen register shall direct that—
12	"(1) the order be sealed until otherwise ordered
13	by the court; and
14	"(2) the person owning or leasing the line to
15	which the pen register is attached, or who has been or-
16	dered by the court to provide assistance to the appli-
17	cant, not disclose the existence of the pen register or
18	the existence of the investigation to the listed subscrib-
19	er, or to any other person, unless or until otherwise or-
20	dered by the court.
21	"§ 3124. Assistance in installation and use of a pen regis-
22	ter
23	"(a) In GENERAL.—Upon the request of an attorney for
24	the government or an officer of a law enforcement agency
25	authorized to install and use a pen register under this chap-

- 1 ter, a provider of wire communication service, landlord, cus-
- 2 todian, or other person shall furnish such investigative or law
- 3 enforcement officer forthwith all information, facilities, and
- 4 technical assistance necessary to accomplish the installation
- 5 of the pen register unobtrusively and with a minimum of in-
- 6 terference with the services that the person so ordered by the
- 7 court accords the party with respect to whom the installation
- 8 and use is to take place, if such assistance is directed by a
- 9 court order as provided in section 3123(b)(2) of this title.
- 10 "(b) COMPENSATION.—A provider of wire communica-
- 11 tion service, landlord, custodian, or other person who fur-
- 12 nishes facilities or technical assistance pursuant to this sec-
- 13 tion shall be reasonably compensated for such reasonable ex-
- 14 penses incurred in providing such facilities and assistance.
- 15 "§ 3125. Reports concerning pen registers
- 16 "The Attorney General shall annually report to Con-
- 17 gress on the number of pen register orders applied for by law
- 18 enforcement agencies of the Department of Justice.
- 19 "§ 3126. Definitions for chapter
- 20 "As used in this chapter—
- 21 "(1) the term 'communications common carrier'
- has the meaning set forth for the term 'common carri-
- er' in section 3(h) of the Communications Act of 1934
- 24 (47 U.S.C. 153(h));

1	"(2) the term 'wire communication' has the mean
2	ing set forth for such term in section 2510 of this title
3	"(3) the term 'court of competent jurisdiction
4	means—
5	"(A) a district court of the United States (in
6	cluding a magistrate of such a court) or a United
7	States Court of Appeals; or
8	"(B) a court of general criminal jurisdiction
9	of a State authorized by the law of that State to
10	enter orders authorizing the use of a pen register;
11	"(4) the term 'pen register' means a device which
12	records or decodes electronic or other impulses which
13	identify the numbers dialed or otherwise transmitted,
14	with respect to wire communications, on the telephone
15	line to which such device is attached, but such term
16	does not include any device used by a provider of wire
17	communication service for billing, or recording as an
18	incident to billing, for communications services pro-
19	vided by such provider; and
20	"(5) the term 'attorney for the Government' has
21	the meaning given such term for the purposes of the
22	Federal Rules of Criminal Procedure; and
23	"(6) the term 'State' means a State, the District
24	of Columbia, Puerto Rico, and any other possession or
25	territory of the United States.".

1	(b) CLERICAL AMENDMENT.—The table of chapters for
2	part II of title 18 of the United States Code is amended by
3	inserting after the item relating to chapter 205 the following
4	new item:
	"206. Pen Registers
5	SEC. 302. EFFECTIVE DATE.
6	(a) In General.—Except as provided in subsection (b),
7	this title and the amendments made by this title shall take
8	effect 90 days after the date of the enactment of this Act and
9	shall, in the case of conduct pursuant to a court order or
10	extension, apply only with respect to court orders or exten-
11	sions made after this title takes effect.
12	(b) Special Rule for State Authorizations of
13	Interceptions.—Any pen register order or installation
14	which would be valid and lawful without regard to the
1 5	amendments made by this title shall be valid and lawful not-
16	withstanding such amendments if such order or installation
17	occurs during the period beginning on the date such amend-
18	ments take effect and ending on the earlier of—
19	(1) the day before the date of the taking effect of
20	changes in State law required in order to make orders
21	or installations under Federal law as amended by this
22	title; or

- 1 (2) the date two years after the date of the enact-
- 2 ment of this Act.

Passed the House of Representatives June 23, 1986.

Attest:

BENJAMIN J. GUTHRIE,

Clerk.

By THOMAS E. LADD,

Assistant to the Clerk.

Calendar No. 700

99TH CONGRESS H. R. 4952

A ACT

To amend title 18, United States Code, with respect to the interception of certain communications, other forms of surveillance, and for other purposes.

JUNE 24 (legislative day, JUNE 23), 1986

Received; read twice and placed on the calendar