86TH CONGRESS 1st Session

S. 1003

## IN THE SENATE OF THE UNITED STATES

FEBRUARY 9, 1959

Mr. WILEY introduced the following bill; which was read twice and referred to the Committee on the Judiciary



To authorize the Attorney General to compel the production of documentary material required in civil investigations for the enforcement of the antitrust laws, and for other purposes.

Be it enacted by the Senate and House of Representa tives of the United States of America in Congress assembled,
 That this Act may be cited as the "Antitrust Civil Process
 Act of 1959".

## DEFINITIONS

6 SEC. 2. As used in this Act—

5

7 (a) The term "antitrust laws", as used herein, is de8 fined in section 1 of "An Act to supplement existing laws
9 against unlawful restraints and monopolies, and for other
10 purposes", approved October 15, 1914 (38 Stat. 730, 15

U.S.C. 12), as amended, commonly known as the Clayton
 Act.

(b) The term "antitrust investigator" means any attorney employed by the Department of Justice who is
charged with the duty of enforcing any of the antitrust laws.
(c) The term "organization" means any corporation,
partnership, firm, association, trust, foundation, company or
other legal entity not a natural person.

9 (d) The term "documentary material" includes the 10 original or any copy of any book, record, report, memo-11 randum, paper communication, tabulation, chart, or other 12 document in the possession, custody, or control of any 13 organization.

14 CIVIL INVESTIGATIVE DEMAND

15 SEC. 3. (a) Whenever the Attorney General has reason 16 to believe that any organization may be in possession, cus-17 tody, or control of any documentary material relevant to the subject matter of an investigation of a possible antitrust 18 violation he may, prior to the institution of a civil or crim-19 20inal proceeding thereon, execute and issue in writing, and 21 cause to be served upon such organization, a civil investi-22 gative demand requiring such organization to produce such 23documentary material and permit inspection and copying.  $\mathbf{24}$ (b) Each such demand shall—

25

(1) state the statute and section or sections thereof

		J
1		alleged violation of which is under investigation, and
2		the general subject matter of the investigations;
3		(2) describe the class or classes of documentary
4		material to be produced thereunder with reasonable
5		specificity so as fairly to identify the material demanded;
6		(3) prescribe a return date which will provide a
7		reasonable period of time within which the documentary
8		material is to be produced;
9		(4) identify the antitrust investigator to whom
10		such documentary material is to be made available
11	-	for inspection and copying.
12		(c) No such demand shall—
<ul><li>13</li></ul>		(1) contain any requirement which would be un-
14		reasonable or improper if contained in a subpena duces
15		tecum issued by a court of the United States in aid of a
16		grand jury investigation of such alleged violation; or
17		(2) require the production of any documentary
18		material which would be privileged from disclosure, or
19		which for any other reason would not be required to be
20		disclosed if demanded by a subpena duces tecum issued
21	•	by a court of the United States in aid of a grand jury
22	<sup>3</sup> •.	investigation of such alleged violation.
23		(d) Any such demand may be served by any antitrust

(d) Any such demand may be served by any antitrustinvestigator or United States marshal or deputy marshal at

.

any place within the territorial jurisdiction of any court of
United States.

3 (e) Service of any such demand may be made by—
4 (1) delivering a duly executed copy thereof to
5 any executive officer of the organization to be served; or
6 (2) delivering a duly executed copy thereof to the
7 principal office or place of business of the organization
8 to be served; or

9 (3) mailing by registered or certified mail a copy
10 thereof addressed to such organization to be served at
11 its principal office or place of business.

(f) A verified return by the individual serving such
demand, setting forth the manner of such service, shall be
proof of such service. In the case of service by registered
or certified mail, such return shall be accompanied by the
return post office receipt of delivery of such demand.

(g) An organization upon whom a demand is served
pursuant to the provisions of this section shall comply with
the terms thereof unless otherwise provided by an order of
court issued under section 5 hereof.

(h) Documentary material demanded pursuant to the 22 -provisions of this section shall be produced for inspection 23 and copying during normal business hours at the principal 24 office or place of business of the organization served, or at 25 such other times and places as may be agreed upon by the organization served and any authorized employee of the
 Department of Justice.

3. SEC. 4. (a) No documentary material produced pursuant to a demand, or copies thereof, shall, unless otherwise 4 5 ordered by a district court for good cause shown, be produced for inspection or copying by, nor shall the contents 6 7 thereof be disclosed to, other than an authorized employee 8 of the Department of Justice, without the consent of the 9 organization who produced such material: Provided, That, 10 under such reasonable terms and conditions as the Attorney 11 General shall prescribe, the copies of such documentary ma-12 terial shall be available for inspection and copying by the 13 organization who produced such material or any duly au-14 thorized representative of such organization. The Attorney 15 General or any authorized employee of the Department of 16 Justice may use such copies of documentary material as he 17 determines necessary in the performance of his official duties, 18 including presentation of any case or proceeding before any 19 court or grand jury.

(b) When documentary material produced pursuant to
a demand is no longer required for use in connection with
the investigation for which it was demanded, or in any case
or proceeding resulting therefrom, or at the end of eighteen
months following the date when such material was produced,

S. 1003----2

1 whichever is the sooner, such organization shall be relieved
2 of the duty to hold such documentary material available for
3 inspection and copying as required by section 3 (a): Pro4 vided, however, That any district court in which a petition
5 may be filed as set forth in section 5 hereof may, upon good
6 cause shown, extend said period of eighteen months.

of addition of JURISDICTION OF DISTRICT COURT

8 SEC. 5. (a) The United States district courts are vested 9 with jurisdiction to hear and determine any petition filed 10 under this Act and to issue upon good cause shown any order 11 which justice may require, including, without limiting the 12 generality of the foregoing, the following:

13 (1) an order modifying or setting aside any such
14 demand;

15 matrices (2) an order requiring the Attorney General or any 16 methods organization or individual to perform any duty imposed 17 methods upon him by the provisions of this Act;

18 an order extending the time within which any
19 act allowed or required by this Act must be done, pur20 and to a demand issued hereunder, or previous court
21 and orders.

22. (b) At any time before the return date specified in the 23. demand, or within twenty days after the demand has been 24. served, whichever period is shorter, a petition to modify 25 or set aside a demand issued pursuant to section 3 may be filed in the United States district court for the district in
 which the principal office or place of business of the organi zation upon whom such demand was served is located, or in
 such other district as the parties may agree.

5 (c) A petition to require the Attorney General or any 6 organization or individual to perform any duty imposed by 7 the provisions of this Act, and all other petitions in connec-8 tion with a demand, may be filed in the United States dis-9 trict court for the district in which the principal office or 10 place of business of the organization involved is located, or 11 in such other district as the parties may agree. 12 (d) To the extent that such rules may have applica-

13 tion and are not inconsistent with the provisions of this Act,
14 the Federal Rules of Civil Procedure shall apply to any
15 petition under this Act.

16 PENALTY 17 SEC. 6. Any organization or individual who, with intent 18 to avoid, evade, prevent, or obstruct compliance in whole 19 or in part, by any organization with any civil investigative 20demand made under this Act, willfully removes from any 21place, conceals, withholds, destroys, mutilates, alters or by 22any other means falsifies any documentary material in the 23possession, custody or control of any organization or indi-24vidual which is the subject of any demand duly served upon 25any organization shall be deemed guilty of an offense against the United States, and shall be subject, upon conviction
 in any court of the United States of competent jurisdiction,
 to a fine of \$5,000 or to imprisonment for a term of not
 more than five years, or both.

5

## SAVING PROVISION

SEC. 7. Nothing contained in this Act shall impair the 6 authority of the Attorney General or any authorized anti-7 trust investigator to (a) lay before any grand jury im-8 paneled before any district court of the United States any 9 evidence concerning any alleged antitrust violation, (b) 10 invoke the power of any such court to compel the produc-11 tion of any evidence before any such grand jury, (c) file 12 a civil complaint or criminal information alleging an anti-13 trust violation which is not described in the demand, or 14 (d) institute any proceeding for the enforcement of any 15 order or process issued in execution of such power, or for 16 the punishment of any organization or individual for dis-17. obedience of any such order or process. 18

SGTH CONGRESS IST SESSION S. 1003

## A BILL

To authorize the Attorney General to compel the production of documentary material required in civil investigations for the enforcement of the antitrust laws, and for other purposes.

- By Mr. WILEY

-----

FEDRUARY 9, 1959 Read twice and referred to the Committee on the Judiciary