

Date: 7/26/17 A, Approved by: V Jefferson B. Sessions III Attorney General

# Summary of Requirements

Executive Office for Immigration Review Salaries and Expenses (Dollars in Thousands)

		FY 2022 Request	
	Positions	Estimate FTE	Amount
2020 Enacted 1/	3,761	2,025	672,966
Total 2020 Enacted	3,761	2,025	672,966
2021 Enacted	3,761	2,621	734,000
Technical Adjustments			
DHS Immigration Examination Fees - EOIR	(	0	-4,000
Total Technical Adjustments		0	-4,000
Base Adjustments			
Transfers:			
Transfers - DHS Immigration Examination Fee Account	(	0	4,000
Pay and Benefits	(	0 0	20,472
Domestic Rent and Facilities	(	0 0	9,745
Non-Personnel Related Annualizations	(	0	-35,499
Total Base Adjustments		0	-1,282
Total Technical and Base Adjustments		0	-5,282
2022 Current Services	3,761	2,621	728,718
Program Changes			
Increases:			
Immigration Judges and Support	600	300	106,844
Backlog Reduction Efficiencies	(	0	55,628
Subtotal, Increases	600	300	162,472
Total Program Changes	600	300	162,472
2022 Total Request	4,361	2,921	891,190
2021 - 2022 Total Change	600	300	157,190

<sup>1/</sup> FY 2020 FTE is actual

# Summary of Requirements Executive Office for Immigration Review

Salaries and Expenses (Dollars in Thousands)

Program Activity	FY 2	020 Enac	ted	FY 20	21 Enacte	ed	FY 2022	Technical an	d Base	FY 2022 Current Services			
								Adjustments					
	Positions	Actual	Amount	Positions	Est. FTE	Amount	Positions	Est. FTE	Amount	Positions	Est. FTE	Amount	
		FTE											
Executive Office for Immigration Review	3,761	2,025	672,966	3,761	2,621	734,000	0	0	-5,282	3,761	2,621	728,71	
Total Direct	3,761	2,025	672,966	3,761	2,621	734,000	0	0	-5,282	3,761	2,621	728,71	
Balance Rescission			0			0			0			(	
Total Direct with Rescission			672,966			734,000			-5,282			728,71	
Reimbursable FTE		0			0			0			0		
Total Direct and Reimb. FTE		2,025			2,621			0			2,621		
Other FTE:													
LEAP		0			0			0			0		
Overtime		0			0			0			0		
Grand Total, FTE		2,025			2,621			0			2,621		

Program Activity	202	22 Increas	ses	202	2 Offsets		2	022 Request	
	Positions	Est. FTE	Amount	Positions	Est. FTE	Amount	Positions	Est. FTE	Amount
Executive Office for Immigration Review	600	300	162,472	0	0	0	4,361	2,921	891,190
Total Direct	600	300	162,472	0	0	0	4,361	2,921	891,190
Balance Rescission			0			0			0
Total Direct with Rescission			162,472			0			891,190
Reimbursable FTE		0			0			0	
Total Direct and Reimb. FTE		300			0			2,921	
Other FTE:									
LEAP		0			0			0	
Overtime		0			0			0	
Grand Total, FTE		300			0			2,921	

# FY 2022 Program Increases/Offsets by Decision Unit

Executive Office for Immigration Review

Salaries and Expenses

(Dollars in Thousands)

Program Increases	Location of	Executiv	e Office fo	or Immigra	tion Review		Total I	ncreases	
	Description by	Positions	Agt./Atty.	Est. FTE	Amount	Positions	Agt./Atty.	Est. FTE	Amount
Immigration Judges and Support	Page 23	600	300	300	106,844	600	300	300	106,844
Backlog Reduction Efficiencies	Page 27	0	0	0	55,628	0	0	0	55,628
Total Program Increases		600	300	300	162,472	600	300	300	162,472

Program Offsets	Location of	Executiv	e Office fo	or Immigra	tion Review	Total Offsets					
	Description by	Positions	Agt./Atty.	Est. FTE	Amount	Positions	Agt./Atty.	Est. FTE	Amount		
No Program Offsets											
Total Program Offsets											

# **Resources by Department of Justice Strategic Goal and Objective**

Strategic Goal and Strategic Objective	FY 202	0 Enacted	FY 202	21 Enacted
	Direct & Reimb FTE	Direct Amount	Direct & Reimb FTE	Direct Amount
Goal 2 Secure the Borders and Enhance Immigration Enforcement and Adjudication				
2.2 Ensure an immigration system that respects the rule of law, protects the safety of U.S. Citizens and serves the national interest	2,025	672,966	2,621	734,000
Subtotal, Goal 2	2,025	672,966	2,621	734,000
TOTAL	2,025	672,966	2,621	734,000

# Justifications for Technical and Base Adjustments

	Positions	Estimate	Amount
		FTE	
Technical Adjustments			
1 DHS Immigration Examination Fees - EOIR DHS Immigration Examination Fees - EOIR	0	0	-4,000
Subtotal, Technical Adjustments	0	o	-4,000
Transfers			
1 Transfers - DHS Immigration Examination Fee Account Transfers - DHS Immigration Examination Fee Account	0	0	4,000
Subtotal, Transfers	0	0	4,000
Pay and Benefits			
1 2022 Pay Raise - 2.7% This request provides for a proposed 2.7 percent pay raise to be effective in January 2022. The amount requested, \$7,134, represents the pay amounts for 3/4 of the fiscal year plus appropriate benefits (\$5,475 for pay and \$1,659 for benefits).	0	0	7,134
2 <u>Annualization of 2020 Approved Positions</u> Personnel: This provides for the annualization of 600 new positions appropriated in 2020. Annualization of new positions extends up to 3 years to provide entry level funding in the first year, with a 1 or 2-year progression to a journeyman level. For FY 2020 increases, this request includes an increase of \$8,909 for full-year payroll costs associated with these additional positions.	0	0	8,909
<ul> <li>3 <u>Annualization of 2021 Pay Raise</u></li> <li>This pay annualization represents first quarter amounts (October through December) of the 2021 pay increase of 1.0%. The amount requested, \$881, represents the pay amounts for 1/4 of the fiscal year plus appropriate benefits (\$617 for pay and \$264 for benefits.)</li> </ul>	0	0	881
4 Employees Compensation Fund	0	0	-21

# Justifications for Technical and Base Adjustments

Executive Office for Immigration Review Salaries and Expenses (Dollars in Thousands)

	Positions	Estimate	Amount
		FTE	
The request of a reduction of \$21 reflects anticipated changes in payments to the Department of Labor for injury benefits under the Federal Employee Compensation Act.			
5 <u>FERS Rate Increase</u> FERS Rate Increase: Effective October 1, 2021 (FY 2022), the new agency contribution rates of 18.4% (an increase of the prior rate of 17.3%) and 37.6% for law enforcement personnel (an increase of the prior rate of 35.8%), The amount requested, \$2,944, represents the funds needed to cover this increase.	0	0	2,944
6 <u>Health Insurance</u> Effective January 2022, the component's contribution to Federal employee's health insurance increases by 3.9 percent. Applied against the 2021 estimate of \$21,234, the additional amount required is \$826.	0	0	826
7 <u>Retirement - CSRS to FERS Conversion</u> Agency retirement contributions increase as employees under CSRS retire and are replaced by FERS employees. Based on U.S. Department of Justice Agency estimates, we project that the DOJ workforce will convert from CSRS to FERS at a rate of 0.8 percent per year, for both LEO and Non-LEO, based on the past 5 years of DOJ retirement data. The requested increase of \$9 is necessary to meet our increased retirement obligations as a result of this conversion.	0	0	9
8 <u>Retirement - FERS/FRAE Conversion Savings</u> Agency retirement contributions will decrease as new FERS RAE employees are hired and replace CSRS and regular FERS employees. Based on OMB Circular A-11 FERS RAE withholding rates, we project agency savings from employees hired after December 31, 2012 of 1.8 percent of salaries for NON-LEO employees and 1.7 percent of salaries for LEO employees in FY 2021, for a savings of \$210.	0	0	-210
Subtotal, Pay and Benefits	0	0	20,472
Domestic Rent and Facilities			
1 <u>GSA Rent</u> GSA will continue to charge rental rates that approximate those charged to commercial tenants for equivalent space and related services. The requested increase of \$14,998 is required to meet our commitment to GSA. The costs associated with GSA rent were derived through the use of an automated system, which uses the latest inventory data, including rate increases to be effective FY 2022 for each building currently occupied by Department of Justice components, as well as the costs of new space to be occupied.	0	0	14,998

Exhibit E - Justifications for Technical and Base Adjustments

# Justifications for Technical and Base Adjustments

	Positions	Estimate	Amount
		FTE	
2 <u>Moves</u>	0	0	4,156
GSA requires all agencies to pay relocation costs associated with lease expirations. This request provides for the costs associated with new office relocations caused by the expiration of leases in FY 2022.			
3 <u>Moves - Non-Recur</u>	0	0	-9,409
GSA requires all agencies to pay relocation costs associated with lease expirations. This is the non-recurrence of the move costs associated with new office relocations provided in the FY 2021 President's Budget.			
Subtotal, Domestic Rent and Facilities	0	0	9,745
Non-Personnel Related Decreases			
<ol> <li>Non-Recurral of FY 2020 Non-Personnel Non-Recurral of Non-Personnel (IJ &amp; Support in FY 2020- Third Year)</li> </ol>	0	0	-35,499
Subtotal, Non-Personnel Related Decreases	0	0	-35,499
TOTAL DIRECT TECHNICAL and BASE ADJUSTMENTS	0	0	-5,282

### Crosswalk of 2020 Availability

Executive Office for Immigration Review Salaries and Expenses

(Dollars in Thousands)

Program Activity	FY	′ 2020 Ena	acted	Reprog	ramming	/Transfers	Carryover	Recoveries/ Refunds	FY 2	2020 Avail	ability
	Positions	Actual	Amount	Positions	Actual	Amount	Amount	Amount	Positions	Actual	Amount
		FTE			FTE					FTE	
Executive Office for Immigration Review	3,761	2,025	672,966	0	0	29,917	2,260	0	3,761	2,025	705,143
Total Direct	3,761	2,025	672,966	0	0	29,917	2,260	0	3,761	2,025	705,143
Balance Rescission			0			0	0	0			0
Total Direct with Rescission			672,966			29,917	2,260	0			705,143
Reimbursable FTE		0			0					0	
Total Direct and Reimb. FTE		2,025			0					2,025	
Other FTE:											
LEAP FTE		0			0					0	
Overtime		0			0					0	
Grand Total, FTE		2,025			0					2,025	

#### Reprogramming/Transfers:

Amount transferred to no-year account from FY 2017, FY 2018, and FY 2019 annual account

#### Carryover:

Actual carryover from FY 2019 to FY 2020

### Crosswalk of 2021 Availability

Executive Office for Immigration Review Salaries and Expenses

(Dollars in Thousands)

Program Activity	F	<b>′ 2021 En</b>	acted	Reprog	gramming	/Transfers	Carryover	Recoveries/	FY	2021 Avail	ability
								Refunds			
	Positions	Est. FTE	Amount	Positions	Est. FTE	Amount	Amount	Amount	Positions	Est. FTE	Amount
Executive Office for Immigration Review	3,761	2,621	734,000	0	0	17,602	18,750	0	3,761	2,621	770,352
Total Direct	3,761	2,621	734,000	0	0	17,602	18,750	0	3,761	2,621	770,352
Balance Rescission			0			0	0	0			0
Total Direct with Rescission			734,000			17,602	18,750	0			770,352
Reimbursable FTE		0			0					0	
Total Direct and Reimb. FTE		2,621			0					2,621	
Other FTE:											
LEAP FTE		0			0					0	
Overtime		0	_		0					0	
Grand Total, FTE		2,621			0					2,621	

#### Reprogramming/Transfers:

Amount transferred to no-year account from FY 2018, FY 2019, and FY 2020 annual account

#### Carryover:

Actual carryover from FY 2020 to FY 2021

### Summary of Reimbursable Resources

Collections by Source		2020 Act	ual		2021 Estir	nate		2022 Req	uest	Increase/Decrease			
	Reimb.	Reimb.	Amount	Reimb.	Reimb.	Amount	Reimb.	Reimb.	Amount	Reimb.	Reimb.	Amount	
	Pos.	FTE		Pos.	FTE		Pos.	FTE		Pos.	FTE		
Office of Privacy and Civil Liberties	0	0	0	0	0	30	0	0	0	0	0	-30	
Department of Homeland Security	0	0	407	0	0	500	0	0	500	0	0	0	
Federal Bureau of Investigation	0	0	7	0	0	7	0	0	7	0	0	0	
Office of Attorney	0	0	7	0	0	9	0	0	9	0	0	0	
Recruitment/Management													
Budgetary Resources	0	0	421	0	0	546	0	0	516	0	0	-30	

Obligations by Program Activity	2020 Actual			2021 Estimate			2022 Request			Increase/Decrease		
	Reimb.	Reimb.	Amount	Reimb.	Reimb.	Amount	Reimb.	Reimb.	Amount	Reimb.	Reimb.	Amount
	Pos.	FTE		Pos.	FTE		Pos.	FTE		Pos.	FTE	
Executive Office for Immigration Review	0	0	421	0	0	546	0	0	516	0	0	-30
Budgetary Resources	0	0	421	0	0	546	0	0	516	0	0	-30

### Detail of Permanent Positions by Category Executive Office for Immigration Review

Category FY 2020 Enacted			FY 2021	Enacted	FY 2022 Request						
	Direct Pos.	Reimb. Pos.	Direct Pos.	Reimb. Pos.	ATBs	Program	Program	Total Direct	Total Reimb.		
						Increases	Offsets	Pos.	Pos.		
Miscellaneous Operations (001-099)	1	0	1	0	0	0	0	1	0		
Security Specialists (080)	20	0	20	0	0	0	0	20	0		
Personnel Management (0200-0260)	23	0	23	0	0	0	0	23	0		
Clerical and Office Services (0300-0399)	864	0	864	0	0	100	0	964	0		
Accounting and Budget (500-599)	13	0	13	0	0	0	0	13	0		
Paralegals / Other Law (900-998)	1,011	0	1,011	0	0	200	0	1,211	0		
Attorneys (905)	1,611	0	1,611	0	0	300	0	1,911	0		
Information & Arts (1000-1099)	133	0	133	0	0	0	0	133	0		
Business & Industry (1100-1199)	14	0	14	0	0	0	0	14	0		
Library (1400-1499)	4	0	4	0	0	0	0	4	0		
Statistician (1530)	1	0	1	0	0	0	0	1	0		
Investigation (1800-1899)	2	0	2	0	0	0	0	2	0		
Supply Services (2000-2099)	4	0	4	0	0	0	0	4	0		
Information Technology Mgmt (2210-2299)	60	0	60	0	0	0	0	60	0		
Total	3,761	0	3,761	0	0	600	0	4,361	0		
Headquarters Washington D.C.	804	0	804	0	0	128	0	932	0		
US Fields	2,957	0	2,957	0	0	472	0	3,429	0		
Foreign Field	0	0	0	0	0	0	0	0	0		
Total	3,761	0	3,761	0	0	600	0	4,361	0		

# **Financial Analysis of Program Changes**

Grades	Execut	ive Office for	Total Program Changes				
	Program	Increases	Program I	Decreases			
	Positions	Amount	Positions	Amount	Positions	Amount	
IJ 1-4	100	15,600	0	0	100	15,600	
GS-12	200	17,267	0	0	200	17,267	
GS-11	100	7,203	0	0	100	7,203	
GS-7	200	9,734	0	0	200	9,734	
Total Positions and Annual Amount	600	49,804	0	0	600	49,804	
Lapse (-)	-300	-24,902	0	0	-300	-24,902	
11.5 - Other personnel compensation		0		0		0	
Total FTEs and Personnel Compensation	300	24,902	0	0	300	24,902	
12.1 - Civilian personnel benefits		7,883		0		7,883	
21.0 - Travel and transportation of persons		361		0		361	
22.0 - Transportation of things		52		0		52	
23.3 - Communications, utilities, and miscellaneous charges		3,374		0		3,374	
24.0 - Printing and reproduction		50		0		50	
25.1 - Advisory and assistance services		1,330		0		1,330	
25.2 - Other services from non-federal sources		53,054		0		53,054	
25.3 - Other goods and services from federal sources		17,227		0		17,227	
25.4 - Operation and maintenance of facilities		8,336		0		8,336	
25.7 - Operation and maintenance of equipment		69		0		69	
26.0 - Supplies and materials		514		0		514	
31.0 - Equipment		26,265		0		26,265	
32.0 - Land and structures		19,055		0		19,055	
Total Program Change Requests	300	162,472	0	0	300	162,472	

### Summary of Requirements by Object Class

Executive Office for Immigration Review Salaries and Expenses (Dollars in Thousands)

Object Class	FY 2020 Actual		FY 2021 Enacted		FY 2022 Request		Increase/Decrease	
-	Act. FTE	Amount	Direct	Amount	Direct	Amount	Direct	Amount
			FTE		FTE		FTE	
11.1 - Full-time permanent	2,025	179,618	2,621	212,980	2,921	254,356	300	41,376
11.3 - Other than full-time permanent	0	51,164	0	57,399	0	57,801	0	402
11.5 - Other personnel compensation	0	2,457	0	3,263	0	5,936	0	2,673
Overtime	0	0	0	0	0	0	0	0
Other Compensation	0	0	0	0	0	0	0	0
11.8 - Special personal services payments	0	-42	0	0	0	0	0	C
Total	2,025	233,197	2,621	273,642	2,921	318,093	300	44,451
Other Object Classes								
12.1 - Civilian personnel benefits		79,218		92,928		104,359	0	11,431
13.0 - Benefits for former personnel		0		6		6	0	0
21.0 - Travel and transportation of persons		2,257		5,644		6,005	0	361
22.0 - Transportation of things		614		1,265		1,317	0	52
23.1 - Rental payments to GSA		61,568		69,495		84,493	0	14,998
23.2 - Rental payments to others		312		694		694	0	C
23.3 - Communications, utilities, and miscellaneous charges		5,508		6,910		10,284	0	3,374
24.0 - Printing and reproduction		757		1,405		1,455	0	50
25.1 - Advisory and assistance services		65,391		96,265		84,935	0	-11,330
25.2 - Other services from non-federal sources		77,269		49,378		99,808	0	50,430
25.3 - Other goods and services from federal sources		9,663		9,019		26,246	0	17,227
25.4 - Operation and maintenance of facilities		19,296		25,555		31,123	0	5,568
25.7 - Operation and maintenance of equipment		67,091		81,002		72,298	0	-8,704
26.0 - Supplies and materials		4,179		5,676		6,190	0	514
31.0 - Equipment		14,542		36,623		42,828	0	6,205
32.0 - Land and structures		32,304		13,788		0	0	-13,788
42.0 - Insurance claims and indemnities		98		1,057		1,056	0	-1
Total Obligations		673,264		770,352		891,190	0	120,838
Net of:								
Unobligated Balance, Start-of-Year		-2,260		-18,750		0	0	18,750
Transfers/Reprogramming		-29,917		-17,602		0	0	17,602
Recoveries/Refunds		0		0		0	0	Ć
Balance Rescission		0		0		0	0	0
Unobligated End-of-Year, Available		18,750		0		0	0	0
Unobligated End-of-Year, Expiring		13,129		0		0	0	0
Total Direct Requirements		672,966		734,000		891,190		157,190
Reimbursable FTE								· · ·
Full-Time Permanent	0		0		0		0	0

<sup>2</sup>Non-SES/SL/ST Award (FY 2021 = 1.5%, FY 2022 = 2.5% of Salary)

5,463

L. Status of Congressionally Requested Studies, Reports, and Evaluations

### Status of Congressionally Requested Studies, Reports, and Evaluations

Executive Office for Immigration Review

1. The House Report associated with the FY 2021 appropriations act directs EOIR to evaluate the funding required and timeline necessary to allow LOP and ICH expansion into all detention facilities and immigration courts. EOIR is directed to report the results of this evaluation to the Committee no later than 90 days after enactment of this Act.

2. The House Report associated with the FY 2021 appropriations act notates that the Committee eagerly awaits EOIR's quarterly reports highlighting any continuances or adjournments for reasons related to interpretation as well as EOIR's joint report with DHS on shared interpretation resources as directed in House Report 116–101.

3. The House Report associated with the FY 2021 appropriations act directs EOIR to report annually to the Committee on the number of cases referred to NGOs and pro bono legal representatives, the number of EOIR Form E–26 appeals filed against pro se respondents and filed by pro se respondents and make the information publicly available.

4. The House Report associated with the FY 2021 appropriations act directs EOIR to continue to submit monthly reports on performance and immigration judge hiring as directed in the fiscal year 2020 Explanatory Statement and is directed to include additional information on the status of hiring other positions that make up the immigration judge teams such as attorneys and paralegals

5. The House Report associated with the FY 2021 appropriations act directs EOIR to pursue cost efficient measures to ensure appropriate language access for all respondents, including indigenous language speakers, and further directs EOIR to submit a report to the Committee, no later than 90 days after enactment of this Act, outlining steps taken to reduce costs.

6. The House Report associated with the FY 2021 appropriations act directs EOIR, in coordination with ICE, to develop an analysis of alternatives to improve the timeliness of resolving cases before EOIR for individuals in the ATD program, and further to consider as one such alternative the classification of ATD enrollees as part of the detained docket for purposes of case prioritization. EOIR is directed to brief the Committee on their findings not later than 180 days after the date of enactment of this Act.

7. The Joint Explanatory Statement associated with the FY 2021 appropriations act directs EOIR to continue to include updates on its IT modernization projects in its quarterly reports to the Committees.

8. The Joint Explanatory Statement associated with the FY 2021 appropriations act recognizes EOIR is working in coordination with the Department of Homeland Security (OHS) on a unified immigration portal and directs the Department, in consultation with DHS, to provide an update on its implementation plan for this initiative within 90 days of the date of enactment of this Act. Should any fiscal year 2021 funds be used to support this effort, this report shall provide details thereon.

9. The Joint Explanatory Statement associated with the FY 2021 appropriations act directs EOIR to submit a cost break out for an IJ team, which should include salary, position, interpretation contract costs, and rent and facility costs, in its fiscal year 2021 spending plan and future budget request materials. There should be a standardized baseline for what constitutes an IJ team cost that is clearly understood by the Committees, and when there are significant deviations from the baseline, EOIR shall include this in its quarterly report by court location with justification for the variance. EOIR is further directed to continue to make its hiring processes for new immigration judges publicly available, and to update its website within 30 days of any changes to hiring processes or rules.

10. The Joint Explanatory Statement associated with the FY 2021 appropriations act directs EOIR to inform the Committees of specific resource needs related to interpretation services and should identify any possible opportunities for sharing of interpreter resources with other Federal agencies, including DHS. EOIR is further directed to continue to submit the quarterly reports required by the explanatory statement accompanying Public Law 116-93.

Exhibit L - Status of Congressionally Requested Studies, Reports and Evaluations

# Status of Congressionally Requested Studies, Reports, and Evaluations

Executive Office for Immigration Review

11. The Joint Explanatory Statement associated with the FY 2021 appropriations act directs, in lieu of the briefing described in the House report, to provide details on the execution of LOP funds as part of the Department's fiscal year 2021 spending plan broken out by LOP program and promptly alert the Committees to any deviation of planned obligations.

12. The Joint Explanatory Statement associated with the FY 2021 appropriations act directs EOIR to develop a nationwide plan that details steps EOIR will take to ensure all respondents have access to a centralized mechanism to electronically file an EOIR Form-33 in order to change their address remotely, in addition to the current use of paper filings, and report on the status of this plan to the Committees no later than 90 days after the date of enactment of this Act.

13. The Joint Explanatory Statement associated with the FY 2021 appropriations act directs EOIR to update its policy memorandum on the use of VTC, so as to ensure clear and consistent guidelines are followed in all adjudication settings. This update further directs EOIR to make all policies and procedures related to EOIR's use of VTC, including policies for public and media access to each location using VTC publicly available on its website. EOIR shall continue to follow the directives regarding real-time data collection and quarterly reporting described in the explanatory statement accompanying Public Law 116-93.